Dynamic Estimates of the *Blueprint for Balance* Parker Sheppard, PhD

The Heritage Foundation's *Blueprint for Balance* calls for reduced federal spending. Lower expenditures directly reduce the budget deficit, but they also have indirect effects on the federal budget through their effects on the economy. Incorporating these macroeconomic effects into a dynamic budget score provides a richer picture of how the *Blueprint* would balance the budget and increase economic output.

Accounting for these economic effects, the changes recommended in the *Blueprint* would balance the federal budget approximately four years sooner than estimated by the standard procedure that omits macroeconomic effects. Real GDP growth under the *Blueprint* is about 0.1 percent per year higher, resulting in a nominal GDP that is 1.0 percent higher at the end of the budget window than the model's estimate of baseline policy.

The macroeconomic effects were modeled using a variant of the Solow growth model,¹ a standard tool for explaining how capital accumulation affects economic output over time. Capital markets in the model match saving from both the private and public sectors with domestic investment and net international capital flows. The interest rate adjusts to bring the capital market into equilibrium, in which every dollar saved is matched with a dollar invested.

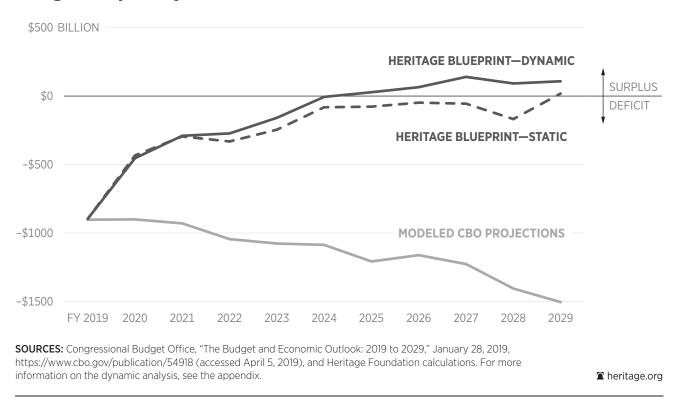
When the federal government runs a budget deficit, it reduces the total amount of saving in the economy. Larger deficits cause interest rates to rise, which reduces investment, a phenomenon known as "crowding out." Reducing the deficit or even running a surplus has the opposite effect. More public saving lowers interest rates and increases investment. The *Blueprint* reduces crowding out so that gross private domestic investment is about 5.3 percent higher than the baseline at the end of the 10-year window and GDP is about 1.0 percent higher.

The lower interest rates produce substantial second-order effects on federal outlays. Balancing the budget has a double effect on reducing expenditures, both by reducing the amount of debt on which interest is owed and by reducing the amount of interest owed on any remaining debt. The model estimates that interest rates on federal debt under the *Blueprint* are about 75 basis points lower than in the baseline at the end of the 10-year window.

Chart 2 shows the difference in the federal budget deficit for both static and dynamic modeled versions of the *Blueprint* budget, relative to the CBO baseline. The line labeled "MODELED CBO PROJECTIONS" is the modeled estimate based on the CBO budget deficit projections as reported in the CBO's January *2019 Budget and Economic Outlook*.² The lines labeled "HERITAGE BLUEPRINT" are the traditional (static) estimate of the *Blueprint* and the dynamic estimate of the *Blueprint*.

Table 2 shows that the *Blueprint* balances the budget entirely with static changes in receipts and outlays. The dynamic effects of smaller deficits and pro-growth tax policy provide modest increases in receipts and decreases in outlays, shifting the date at which the *Blueprint* reaches budgetary surplus forward by four years. Under the dynamic score, the *Blueprint* balances in 2025.

CHART 2



Dynamic Analysis Shows Heritage Blueprint Would Produce Budget Surplus by 2025

Table 2 shows the modeled output for the baseline and *Blueprint* converted to dollar figures. The reason for the slight differences between the modeled figures and other published figures is that the model abstracts from a significant amount of detail to summarize the macro effects of the deficit on capital markets. Comparing the modeled output of the two budgets provides an estimate of the economic effects of adopting the *Blueprint for Balance*, most notably a substantial reduction in debt held by the public and an increase in gross domestic product.

ENDNOTES

- For additional detail about the modeling methodology, see Appendix, "Methodology," in Kevin Dayaratna, Parker Sheppard, and Adam N. Michel, "Tax Cuts in Every Congressional District in Every State," Heritage Foundation *Backgrounder* No. 3333, July 23, 2018, https://www.heritage.org/taxes/report/tax-cuts-every-congressional-district-every-state, and Parker Sheppard, "A Dynamic Estimate of the FY 2020 *Blueprint for Balance*," Heritage Foundation *Backgrounder*, forthcoming.
- 2. Congressional Budget Office, *The Budget and Economic Outlook: 2019 to 2029*, January 2019, https://www.cbo.gov/publication/54918 (accessed April 14, 2019).

TABLE 2

Dynamic Model: CBO Baseline Projections vs. *Blueprint for Balance*

CBO BASELINE	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029
Receipts	\$3,462	\$3,612	\$3,768	\$3,935	\$4,104	\$4,278	\$4,464	\$4,799	\$5,003	\$5,222	\$5,447
Outlays	4,365	4,513	4,698	4,979	5,180	5,364	5,671	5,961	6,230	6,628	6,952
Surplus/deficit	-903	-901	-930	-1,045	-1,077	-1,087	-1,208	-1,162	-1,227	-1,406	-1,505
GDP	21,227	22,126	23,067	24,050	25,072	26,139	27,255	28,387	29,597	30,855	32,160
Debt	16,284	17,290	18,296	19,334	20,489	21,679	22,881	24,208	25,493	26,847	28,383
Debt as % GDP	77%	78%	79%	80%	82%	83%	84%	85%	86%	87%	88%

BLUEPRINT FOR

BALANCE	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029
Receipts	\$3,467	\$3,605	\$3,754	\$3,920	\$4,088	\$4,262	\$4,450	\$4,646	\$4,848	\$5,066	\$5,290
Outlays	4,364	4,059	4,044	4,194	4,247	4,268	4,422	4,582	4,708	4,974	5,182
Surplus/deficit	-897	-454	-290	-273	-159	-6	28	65	140	92	108
GDP	21,227	22,127	23,083	24,088	25,138	26,236	27,386	28,586	29,837	31,140	32,497
Debt	16,280	17,280	17,839	18,236	18,618	18,888	19,009	19,098	19,153	19,136	19,170
Debt as % GDP	77%	78%	77%	76%	74%	72%	69%	67%	64%	61%	59%

NOTE: Figures are in billions of dollars except those labeled as debt as a percentage of GDP.

SOURCES: Congressional Budget Office, "The Budget and Economic Outlook: 2019 to 2029," January 28, 2019, https://www.cbo.gov/publication/54918 (accessed April 5, 2019), and Heritage Foundation calculations. For more information on the dynamic analysis, see the appendix.

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